



**Greenfield Engineering & Planning**

10 South State Street  
Greenfield, IN 46140  
Phone: (317) 477-4320  
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February 10, 2026

Board of Public Works and Safety  
10 S. State Street  
Greenfield, IN 46140

Re: Riley Arts Trail (INDOT Contract R-41318)  
INDOT Invoice for non-participating items covering Change Orders No. 22 and 24

Dear Members,

Greenfield is having INDOT construct the Riley Literary Trail (Agreement dated 11/17/2020). There have been multiple change orders that have surfaced. Staff has discussed these issues with INDOT and the contractor, Morphe Construction, in regular progress meetings. The project had a substantial completion inspection on February 3. This item covers change orders 22 and 24.

Staff has met with the design engineer, Lochmueller, on changes that involve errors and omissions issues. A credit from the designer for \$27,000 is elsewhere on the agenda for this meeting.

**Change Order #22 Diamond Dowels.** Per the recommendation of INDOT, this zero dollar change order is being created to attach a special provision to contract R-41318 for the Diamond Dowels called out on plan page #37. As this is a material that is not utilized on INDOT contracts, there are currently no provisions for the incorporation of such materials into contract pay items.

Impact: This Special provision gives instructions on how to handle payment and testing requirements for the Diamond Dowel item and will allow the INDOT Materials Department to modify the testing requirements for the concrete items which utilized these dowels. As this is a zero dollar change order, there will be no cost to the contract. The Department has deemed these changes reasonable and no time will be added to the contract for this issue.

The Summary of the Change Order is that Ratio used a special dowel for the sidewalk that INDOT has no material record option for. INDOT doesn't want to change the system because they're switching from Sitemanager to AWP. This Change Order provides a paper trail to prove that the designer and INDOT testing is ok with using this dowel so we can close out the contract.

**Change Order #24 Over/Under of Final Quantities.** Over/Under Change Orders are made by INDOT to adjust the purchase order at the end of the contract for items that deviated from their planned quantity by \$20,000 or more.

The largest deviation on the contract was for Structural Soil. This was a Root Growth layer of soil to be

installed under the sidewalk that was eliminated due to utility conflicts in two of the three sections that it was planned to be installed. The elimination of these quantities saved \$132,471.80, representing about one half of our total contract underrun.

Some of the other items include the Pavement removal and borrow which seem to have been overestimated quantities, and the change order item for C900 watertight pipe which was a 'worst case scenario' quantity where we did not need to utilize all of it.

The concrete items were a shifting of quantities to fit site conditions and mostly balanced each other out.

An updated summary of the Morphe Construction contract is as follows:

		Date Approved	
Original Contract	\$3,896,000.00		
Change Order No. 1*	\$ 37,640.33	1-Sep-24	Storm Structure Modifications
Change Order No. 2*	\$ 22,929.70	22-Oct-24	C900 Watertight Pipe
Change Order No. 3	\$ 76.96	12-Nov-24	Const. Change #3 Wall Edits
Change Order No. 4	\$ 12,038.40	12-Nov-24	Cane Detectable Barriers
<b>Change Order No. 5*</b>	<b>\$ 7,966.29</b>	<b>12-Nov-25</b>	<b>Structure Waterproofing</b>
Change Order No. 6	\$4,918.46	22-Oct-24	Basement Plate
Change Order No. 7*	\$ 29,210.00	12-Nov-24	Topsoil
Change Order No. 8	\$-	22-Oct-24	North & Penn Time Extension
Change Order No. 9	\$3,787.06	22-Oct-24	Avoid Tunnel
Change Order No. 10	\$ 18,443.84	12-Nov-24	Deep Structure #20A
Change Order No. 11	\$ 57,778.01	25-Mar-25	Misc. Underground Conflicts
Change Order No. 12	\$2,258.58	8-Apr-25	Trench Drain Storm System Connection
Change Order No. 13	\$9,726.29	13-May-25	Roof Drains
Change Order No. 14	\$4,327.87	8-Apr-25	Pipe Grout by Structure #17
Change Order No. 15	\$(10,000.00)	8-Apr-25	Wall Alignment Credit
Change Order No. 16*	\$8,615.45	27-May-25	Catch Basin Correction
Change Order No. 17*	\$7,587.74	23-Sep-25	Additional Casting @ North & 9
Change Order No. 18*	\$6,170.71	23-Sep-25	Concrete removal Rework
Change Order No. 19	\$ 48,712.20	23-Sep-25	City Foundations
Change Order No. 20*	\$ 30,248.83	23-Sep-25	US40 Drain
Change Order No. 21*	\$ 5,329.81	12-Nov-25	Riley Logos
<b>Change Order No. 22</b>	<b>\$0</b>	<b>10-Feb-26</b>	<b>Diamond Dowels</b>
<i>Change Order No. 23</i>	<i>\$0</i>	<i>TBD</i>	<i>Time Extension</i>
<b>Change Order No. 24</b>	<b>\$(286,847.10)</b>	<b>10-Feb-26</b>	<b>Over-Under of Final Quantities</b>
<b>Total Contract</b>	<b>\$ 3,916,909.43</b>		

*\*Change Orders with Errors and Omissions, potential partial reimbursement from Lochmueller.*

Below is an updated Riley Arts Trail project budget:

	<b>Resources / Budget</b>
\$2,976,900.00	Indianapolis Metropolitan Planning Organization (IMPO)
\$1,783,562.00	Stellar Funds
\$ 356,700.00	Park Impact Fees
\$165,150.50	Engineering Budget (Professional Fees encumbered 2025 Egis)
\$104,518.80	Engineering Budget (2024 Encumbrances)
\$16,458.00	Planning Budget (2025 Encumbrances Limestone Benches)
\$53,395.65	Planning Budget (2025 Encumbrances Egis)
\$27,000.00	Credit from Designer (2/10/2026 MOU w/ Lochmueller)
<b>\$5,483,684.95</b>	<b>Total Budget Available</b>
	<b>Committed and Expenditures</b>
\$3,916,919.43	Construction (Morphey) Contract to date (see above)
\$400,900.00	Design (Lochmueller) Contract
\$67,400.00	Design (Lochmueller) Amend 1
\$ 40,900.00	Design (Lochmueller) Amendment 2
\$356,700.00	Inspection (Egis) Contract
\$106,300.00	Limestone Benches
\$2,137.00	Bronze Plaque
\$9,590.00	Interpretive Panels Production
<b>\$4,900,846.43</b>	<b>Total Committed and Expenditures</b>
<b>\$582,838.52</b>	<b>BALANCE FOR FUTURE CHANGE ORDERS AND EXPENDITURES</b>
	<b>Anticipated Future Expenditures and Approximate Costs</b>
\$4,365.00	2—Acknowledgement Signs: 5.5' x 2'
\$8,331.00	30—Concrete Decals with RAT Logo 48"x48"
\$2,400.00	15—Concrete decals for limestone bench art 36" x 36"
\$1,000.00	Riley Arts Trail brochures - 500
\$2,800.00	Software/App for scavenger hunts/programming
\$2,500.00	Walking Tour software for programming
\$3,000.00	Stickers/magnets/RAT trinkets
\$400.00	Sandwich boards w/ sign
\$250.00	Signs for 'Gardens closed for private event'
<b>\$25,046.00</b>	<b>Total Anticipated Future and Approximate costs</b>
<b>\$557,792.52</b>	<b>ANTICIPATED BALANCE ON TOTAL PROJECT</b>

Recommended motion to authorize Change Orders 22 and 24 to Morphe Construction for the Riley Arts Trail in the combined amount of \$286,847.10 Credit.

A handwritten signature in black ink, appearing to read "Glen E. Morrow". The signature is stylized with a large, looping "G" and "M".

Glen E. Morrow, PE  
City Engineer

Contract No:R -41318

Change Order No.: 022

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**INDIANA Department of Transportation**  
**Construction Change Order and Time Extension Summary**

**Contract Information**

District:GREENFIELD DISTRICT

Contract No.: R -41318

AE:Courtney, Kurt

Letting Date:02/15/2024

PE/S:Stoner, Chris

Status:Draft

**Change Order Information**

Date Generated: 01/09/2026

Change Order No.: 022

Date Approved: 00/00/0000

EWA: N or Force Acct: N

Reason Code: ERRORS & OMISSIONS, Special Prov Related

Description: Diamond Dowel Special Provision

Original Contract Amount \$ 3,896,000.00

Current Change Order Amount \$ 0.00

Percent: 0.000 %

Total Previous Approved Changes \$ 307,762.84

Percent: 7.900 %

Total Change To-Date \$ 307,762.84

Percent: 7.900 %

Modified Contract Amount \$ 4,203,762.84

**Time Extension Information**

Date Initiated 00/00/0000

Date Completed 00/00/0000

Original Contract Time

SS Completion Date 00/00/0000 or SS Calendar/Work Days 0

SP Date 00/00/0000 or SP Days

(SS = Standard Specification, SP = Special Provision)

Time Element Description:

Current Time Extension

SS Days 0 SP Days 0 SP Days Value \$ 0.00

Previous Time Approved

SS Days by AE:\_\_\_\_\_ DCE:\_\_\_\_\_ SCE:\_\_\_\_\_ DDCM:\_\_\_\_\_

SS Days\_\_\_\_\_ SP Days Value \$ \_\_\_\_\_

Revised Contract Time

SS Completion Date 00/00/0000 or SS Calendar/Work Days 0

SS Date 00/00/0000 or SP Days 0

**INDIANA Department of Transportation**  
**Construction Change Order and Time Extension Summary**

**Review and Approval Information**

Required Approval Authority AE: \_\_\_\_\_ DCE: \_\_\_\_\_ SCE: \_\_\_\_\_ \* DDCM: \_\_\_\_\_ \*  
(\$ per Change Order) (- LE \$ 250K-) (- LE \$ 750K - ) ( -- LE \$ 2 M -- ) ( -- GT \$ 2 M -- )  
(Days per Contract) ( 50 SS days ) ( 100 SS days ) ( 200 SS Days ) ( GT 200 SS days)

Verbal Approval Required? Y / N If Y, by \_\_\_\_\_ Date Issued \_\_\_\_\_

Total Change To-Date>5%? Y / N If Y , Copy to Program Budget Manager \_\_\_\_\_

Scope/Design Recommendation Y / N If Y, Referred to Project Manager(PM) \_\_\_\_\_  
Required?

Date to PM \_\_\_\_\_ Date Returned \_\_\_\_\_

Approval Authority Concurs with PM? Y / N If Y, Concurrence by \_\_\_\_\_ Date \_\_\_\_\_

If N, Resolution: Approved \_\_\_\_\_ Disapproved \_\_\_\_\_

Resolved by \_\_\_\_\_ Date \_\_\_\_\_

LPA Signatures Required? Y / N If Y, Date to LPA \_\_\_\_\_ Date Returned \_\_\_\_\_

FHWA Signatures Required? Y / N If Y, Date to FHWA \_\_\_\_\_ Date Returned \_\_\_\_\_

\* Field Engineer Recommendation (Required for SCE or DDCM Approval)

Field Engineer \_\_\_\_\_ Date \_\_\_\_\_

Comments: \_\_\_\_\_

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Contract No:R -41318  
Change Order No:022

INDIANA  
Department of Transportation

Date:01/28/2026  
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Contract: R -41318  
Project: State:1801423  
Change Order Nbr: 022  
Change Order Description: Diamond Dowel Special Provision  
Reason Code: ERRORS & OMISSIONS, Special Prov Related

CLN	PCN	PLN	Item Code	Unit	Unit Price	CO Qty	Comment	Amount Change
Total Value for Change Order 022 = \$ 0.00								

Whereas, the Standard Specifications for this contract provides for such work to be performed, the following change is recommended.

General or Standard Change Order Explanation

Entitlement: Per the recommendation of Jim Reilman, this zero dollar change order is being created to attach a special provision to contract R-41318 for the Diamond Dowels called out on plan page #37. As this is a material that is not utilized on INDOT contracts, there are currently no provisions for the incorporation of such materials into contract pay items.

General or Standard Change Order Explanation

Impact: This Special provision gives instructions on how to handle payment and testing requirements for the Diamond Dowel item and will allow the INDOT Materials Department to modify the testing requirements for the concrete items which utilized these dowels. As this is a zero dollar change order, there will be no cost to the contract. The Department has deemed these changes reasonable and no time will be added to the contract for this issue.

#### Change Order Explanation for Specific Line Item

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It is the intent of the parties that this change order is full and complete compensation for the work describe above.

Notification and consent to this change order is hereby acknowledged.

Contractor: Morphey Construction

Signed By: 

Date: 1/29/2026

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NOTE: Other required State and FHWA signatures will be obtained electronically through the SiteManager system.

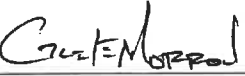
Contract No:R -41318  
Change Order No:022

INDIANA  
Department of Transportation

Date:01/28/2026  
Page: 4

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APPROVED FOR LOCAL PUBLIC AGENCY

  
(SIGNATURE)

CITY ENGINEER  
(TITLE)

2-10-2026  
(DATE)

\_\_\_\_\_  
(SIGNATURE)

\_\_\_\_\_  
(TITLE)

\_\_\_\_\_  
(DATE)

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SUBMITTED FOR CONSIDERATION

PE/S \_\_\_\_\_

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APPROVED FOR INDIANA DEPARTMENT OF TRANSPORTATION

Approval Level	Name of Approver	Date	Status
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Contract No:R -41318

Change Order No.: 024

**INDIANA Department of Transportation**  
**Construction Change Order and Time Extension Summary**

Page: 1

**Contract Information**

District:GREENFIELD DISTRICT

Contract No.: R -41318

AE:Courtney, Kurt

Letting Date:02/15/2024

PE/S:Stoner, Chris

Status:Draft

**Change Order Information**

Date Generated: 01/14/2026

Change Order No.: 024

Date Approved: 00/00/0000

EWA: N or Force Acct: N

Reason Code: FINAL QUANTITY ADJUSTMENT

Description: Over Under Change Order

Original Contract Amount

\$ 3,896,000.00

Current Change Order Amount

\$ -286,847.10

Percent: -7.363 %

Total Previous Approved Changes

\$ 307,762.84

Percent: 7.900 %

Total Change To-Date

\$ 20,915.74

Percent: 0.537 %

Modified Contract Amount

\$ 3,916,915.74

**Time Extension Information**

Date Initiated 00/00/0000

Date Completed 00/00/0000

Original Contract Time

SS Completion Date 00/00/0000 or SS Calendar/Work Days 0

SP Date 00/00/0000 or SP Days

(SS = Standard Specification, SP = Special Provision)

Time Element Description:

Current Time Extension

SS Days 0 SP Days 0

SP Days Value \$ 0.00

Previous Time Approved

SS Days by AE:\_\_\_\_\_ DCE:\_\_\_\_\_ SCE:\_\_\_\_\_ DDCM:\_\_\_\_\_

SS Days\_\_\_\_\_

SP Days Value \$ \_\_\_\_\_

Revised Contract Time

SS Completion Date 00/00/0000 or SS Calendar/Work Days 0

SS Date 00/00/0000

or SP Days 0

**INDIANA Department of Transportation**  
**Construction Change Order and Time Extension Summary**

**Review and Approval Information**

Required Approval Authority AE: \_\_\_\_\_ DCE: \_\_\_\_\_ SCE: \_\_\_\_\_ \* DDCM: \_\_\_\_\_ \*  
(\$ per Change Order) (- LE \$ 250K-) (- LE \$ 750K - ) ( -- LE \$ 2 M -- ) ( -- GT \$ 2 M -- )  
(Days per Contract) ( 50 SS days ) ( 100 SS days ) ( 200 SS Days ) ( GT 200 SS days)

Verbal Approval Required? Y / N If Y, by \_\_\_\_\_ Date Issued \_\_\_\_\_

Total Change To-Date>5%? Y / N If Y , Copy to Program Budget Manager \_\_\_\_\_

Scope/Design Recommendation Required? Y / N If Y, Referred to Project Manager(PM) \_\_\_\_\_

Date to PM \_\_\_\_\_ Date Returned \_\_\_\_\_

Approval Authority Concurs with PM? Y / N If Y, Concurrence by \_\_\_\_\_ Date \_\_\_\_\_

If N, Resolution: Approved \_\_\_\_\_ Disapproved \_\_\_\_\_

Resolved by \_\_\_\_\_ Date \_\_\_\_\_

LPA Signatures Required? Y / N If Y, Date to LPA \_\_\_\_\_ Date Returned \_\_\_\_\_

FHWA Signatures Required? Y / N If Y, Date to FHWA \_\_\_\_\_ Date Returned \_\_\_\_\_

\* Field Engineer Recommendation (Required for SCE or DDCM Approval)

Field Engineer \_\_\_\_\_ Date \_\_\_\_\_

Comments: \_\_\_\_\_

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Change Order No:024

## INDIANA

Department of Transportation

Date:01/28/2026

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Contract:	R -41318
Project:	1801423 - State:1801423
Change Order Nbr:	024
Change Order Description:	Over Under Change Order
Reason Code:	FINAL QUANTITY ADJUSTMENT

CLN	PCN	PLN	Item Code	Unit	Unit Price	CO Qty	Comment	Amount Change	
0015	1801423	0015	202-02240	SYS	50.000	-984.810	C	Amount:\$	-49,240.50
Item Description: PAVEMENT REMOVAL									
Supplemental Description1:									
Supplemental Description2:									
0023	1801423	0023	203-02070	CYS	30.000	-894.390	C	Amount:\$	-26,831.70
Item Description: BORROW									
Supplemental Description1:									
Supplemental Description2:									
0041	1801423	0041	502-11543	SYS	95.000	-234.500	C	Amount:\$	-22,277.50
Item Description: PCCP, 4 IN.									
Supplemental Description1: , SPECIAL FINISH									
Supplemental Description2:									
0042	1801423	0042	506-06333	SYS	200.000	-147.350	C	Amount:\$	-29,470.00
Item Description: PCCP PATCHING, FULL DEPTH									
Supplemental Description1:									
Supplemental Description2:									
0044	1801423	0044	604-06070	SYS	140.000	147.980	C	Amount:\$	20,717.20
Item Description: SIDEWALK, CONCRETE									
Supplemental Description1:									
Supplemental Description2:									
0045	1801423	0045	604-08086	SYS	300.000	-79.800	C	Amount:\$	-23,940.00
Item Description: CURB RAMP, CONCRETE									
Supplemental Description1:									
Supplemental Description2:									
0047	1801423	0047	605-06120	LFT	60.000	-558.000	C	Amount:\$	-33,480.00
Item Description: CURB, CONCRETE									
Supplemental Description1:									
Supplemental Description2:									
0048	1801423	0048	605-06121	LFT	60.000	509.500	C	Amount:\$	30,570.00
Item Description: CURB, CONCRETE, TYPE B									
Supplemental Description1:									
Supplemental Description2:									
0055	1801423	0055	621-09908	CYS	190.000	-697.220	C	Amount:\$	-132,471.80
Item Description: SOIL									
Supplemental Description1: , STRUCTURAL									
Supplemental Description2:									
0127	1801423	0127	715-90714	LFT	189.100	-108.000	C	Amount:\$	-20,422.80
Item Description: PIPE PVC 12 IN									
Supplemental Description1: C900 Watertight pipe									

Contract No:R -41318  
Change Order No:024

INDIANA  
Department of Transportation

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Supplemental Description2:

Total Value for Change Order 024 = \$ -286,847.10

**Whereas, the Standard Specifications for this contract provides for such work to be performed, the following change is recommended.**  
General or Standard Change Order Explanation

This Change order is to adjust the PO amount for items that are Over or Under their original contract quantity by more than \$20,000. No time will be added or subtracted from the contract, and the department has deemed these changes appropriate and necessary.

**Change Order Explanation for Specific Line Item**

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It is the intent of the parties that this change order is full and complete compensation for the work describe above.  
Notification and consent to this change order is hereby acknowledged.

Contractor: Morphey Construction

Signed By: 

Date: 2/5/2026

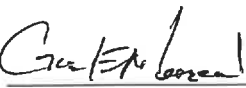
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NOTE: Other required State and FHWA signatures will be obtained electronically through the SiteManager system.

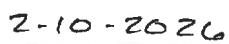
Contract No:R -41318  
Change Order No:024

INDIANA  
Department of Transportation

Date:01/28/2026  
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(SIGNATURE)

APPROVED FOR LOCAL PUBLIC AGENCY  
  
\_\_\_\_\_  
(TITLE)

  
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(DATE)

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(SIGNATURE)

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(TITLE)

\_\_\_\_\_  
(DATE)

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SUBMITTED FOR CONSIDERATION

PE/S \_\_\_\_\_

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APPROVED FOR INDIANA DEPARTMENT OF TRANSPORTATION

Approval Level	Name of Approver	Date	Status
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